

# Trafford Alcohol Strategy 2013 – 2016

Prepared by:	David England
Department:	Drug and Alcohol Action Team
Date:	21st January 2014

#### 1.0 THE AIM OF THIS STRATEGY

Our aim is for all agencies to work together to recognise the importance and impact of alcohol misuse, to prevent, reduce and tackle the associated harms.

There are three main priorities that have been identified and will be reflected throughout the strategy.

- Young People
- Health and Wellbeing
- Alcohol Related Crime

Alcohol was identified as a high priority issue for the borough in the Joint Health & Wellbeing Strategy (JHWS) and has now become a strategic priority for Trafford's Health and Wellbeing Board and the Safer Trafford Partnership.

This strategy is the overall document which sets out a common understanding and commitment from key stakeholders to tackle alcohol misuse in Trafford. It promotes working together in a planned way.

#### 2.0 UNDERLYING PRINCIPLES TO THE STRATEGY

- Alcohol misuse cannot be tackled in isolation and a co-ordinated partnership approach is essential.
- Agencies must work together to prevent, reduce and tackle the harms associated with alcohol misuse.
- Prevention and early intervention is vital.
- Partners will work together to reduce the impact of alcohol misuse on individuals, families and communities as a whole.

#### 3.0 PREVELANCE OF ALCOHOL MISUSE IN TRAFFORD

- Trafford is the only GM area to be better than the England average for alcohol treatment prevalence.
- The Health profile for Trafford 2013 shows that hospital admissions relating to alcohol are significantly worse than the average for the rest of the country.

- The bulk of the Trafford population (71%) are categorised as low risk drinkers.
   Almost a quarter of the population (23.8%) are increasingly putting their health at risk through alcohol consumption, a further 4.4% are deemed to be high risk drinkers.
- Alcohol related admissions have continued to rise in Trafford, year on year, since 2002.
- Analysis shows that higher risk drinkers are primarily located in Traffords's areas of deprivation including Partington, Sale Moor, Sale West, Broadheath, Broomwood, Stretford and Old Trafford.
- The Borough also has issues in some of its more affluent areas.
- When compared to a similar area in the North West region and country, Trafford performs poorly for female alcohol specific mortality.
- Trafford's young population is at risk of developing long term alcohol abuse or dependency in their later years. It is clear that as a borough where 21% of young people aged 14 to 17 admit to drinking more than 20 units of alcohol a week and 11% drank at least once a week (Trading Standards Survey, 2013), there must be a strategic approach to reduce these figures.
- The number of injuries caused by alcohol is well documented. The data provided through TIIG (Trauma, Injury & Intelligence Group) indicates that Trafford has a high level of assaults of male 15 29 year olds (55% are aged 15-26 and 72.4% are male). Over a 2 year period (2011 and 2012) there were 1400 assault attendances by Trafford residents to Trafford General, MRI and Wythenshawe (UHSM), only 94 (or 6.7%) of these are alcohol-related, this is due to Trafford General not recording alcohol as a factor however, this percentage would be higher if they did use an alcohol marker.
- There are links to the Health and Wellbeing priority of tackling obesity.

# 4.0 NATIONAL CONTEXT

The Government launched a new Alcohol Strategy in 2012 in which it estimates that alcohol related harm is now costing society £21 billion annually.

https://www.gov.uk/government/publications/alcohol-strategy

http://www.hscic.gov.uk/catalogue/PUB10932/alc-eng-2013-rep.pdf

The outcomes that are now sought nationally are -

- A change in behavior so that people think it is not acceptable to drink in ways that would cause harm to themselves or others.
- A reduction in the amount of alcohol-fuelled violent crime.
- A reduction in the number of adults drinking above the NHS guidelines.
- A reduction in the number of people "binge drinking."
- A reduction in the number of alcohol-related deaths.
- A sustained reduction in the numbers of 11-15 year olds drinking alcohol and the amounts consumed.

The means to achieve this include the tactics of -

- Reduce the availability of cheap alcohol whilst targeting irresponsible promotions and marketing.
- New powers given to the Police and Local Authorities to introduce Early
  Morning Restriction Orders and Late Night Levy's to tackle issues as they arise
  in the night time economy.
- All hospitals to share non confidential information on alcohol- related injuries with the police and local agencies.
- Improve the effectiveness and capacity of specialist treatment; develop local solutions that are tailored to the needs of local communities.
- Promote national social marketing priorities.

# 5.0 TRAFFORD'S PRIORITIES IN TACKLING ALCOHOL MISUSE

# 5.1 Young People

- To recognise the needs of and provide support for children and young people at risk of harm from alcohol usage.
- To engage with young people who are using or are at risk of using alcohol and provide specialist advice, interventions and education.

# 5.2 Health and Wellbeing

 The three year strategic imperative is to reduce the cost both financially and emotionally of the harms to the borough caused through alcohol consumption with an aim to reduce admissions to hospitals. • To focus on effective multi-agency interventions that begin with GPs, Pharmacists and front line medical and other professional staff and extend throughout all service delivery.

www.infotrafford.org.uk/hwbstrategy

#### 5.3 Crime

- Partners to work together and exchange information in order to better understand the impact that alcohol has on crimes such as violence and public order associated to the night time economy, domestic abuse, sexual assault and anti-social behavior.
- To ensure that there is a robust management of night time economies in Trafford leading to a reduction in crime and the fear of crime. This will help to build strong and vibrant town centre communities.

All priorities are of equal importance and require commitment from all agencies involved. The document is accompanied by a separate action plan located at Appendix 1.

#### 6.0 KEY OBJECTIVES

#### 6.1 Young People

To recognise the needs of and provide support for children and young people at risk of harm from alcohol usage. To engage with young people who are using or are at risk of using alcohol and provide specialist advice, interventions and education.



- Commissioning to take the role of parents into account when considering young people's consumption. Both in relation to procuring alcohol for children and drinking excessively in the home. Marketing and campaigns to be tailored accordingly.
- Work with young people to encompass sexual health, sexual exploitation and other risky behaviours.

- Services to recognise that there is a transitional age group from 18 25 years which requires to be tailored from that of the lower age group.
- To conduct outreach work to engage with the most vulnerable young people. To support initiatives such as Operation Stay Safe.

# 6.2 Health and Wellbeing

The three year strategic imperative is to reduce the cost both financially and emotionally of the harms to the borough caused through alcohol consumption with an aim to reduce admissions to hospitals. To focus on effective multi-agency interventions that begin with GPs, Pharmacists and front line medical and other professional staff and extend throughout all service delivery.

- Support multi- agency interventions to tackle the repeat presentations to A&E.
   Target frequent flyers in to A&E via the RAID team.
- Commission provision that is focused on recovery to support people for longer than the current 12 months and ensure the provision of Tier Four Residential and Detoxification programs.
- Work collaboratively with partners to ensure messages relating to drugs/alcohol are promoted across the borough working with the night time economy.
- Promote recovery and abstinence for all those who require it via services and dedicated forums such as recovery communities and social media.
- Target women regarding alcohol-related illnesses such as chronic liver disease via promotion of the early warning signs and how to seek help. Work with GPs to specifically target females between 30 and 45 years of age.

#### 6.3 Crime

Partners to work together and exchange information in order to better understand the impact that alcohol has on crimes such as violence and public order associated to the night time economy, domestic abuse, sexual assault and anti-social behavior. To ensure that there is a robust management of night time economies in Trafford leading to a reduction in crime and the fear of crime. This will help to build strong and vibrant town centre communities.

 To review and utilise a wider data set to enhance our understanding of alcohol related crime including A + E data, recorded crime, TIIG and NWAS data. This will inform activity around violence in the night time economy and domestic abuse.  Work to be conducted amongst partners within town centres to reduce alcohol – related crime within public houses, nightclubs, takeaways and taxi ranks, including the review of alcohol licensing applications.

#### 7.0 EVIDENCE OF SUCCESS

This strategy will be implemented via a partnership action plan (appendix 1); this plan will be delivered and monitored by the Alcohol Steering Group. Although evidence of success is challenging to measure a set of performance indicators have been developed to assist to track progress and delivery of individual actions.

### Indicator

- **DA1** Number of adult drug users (all drug types) recorded as being in effective treatment.
- **DA2** Increase the proportion of ALL drug users who successfully complete treatment and do not represent within 6 months.
- **DA3** Increase the number of effective treatment interventions for alcohol misuse.
- **DA4** Reduce the rate of increase in hospital admissions per 100,000 for alcohol related harm.
- **DA5** Reduce the rate of drug (including alcohol) related hospital admissions.
- **DA6** Reduce the number of substance specific hospital admissions of young people.
- **DA8** Reduce the number of alcohol related violent crimes.
- **DA10** Reduce the percentage of public who perceive drunk or rowdy behavior to be a problem in their area.

The Alcohol Steering Group will meet on a quarterly basis and will be responsible for the delivery, monitoring and evaluation of actions. The group will also report to the Public Health Board and Health and Wellbeing Board on a quarterly basis and as required......

# **APPENDIX ONE**

Alcohol Strategic Actions 2013 – 2016

**LAST UPDATED 19/01/2015** 

# **Children and Young People**

Action	Owner	Date to complete	RAG	Progress/comments	Target Indicator
Conduct a local 'young people's	Youth Service – Noel Neilan	March 2014		It was deemed impractical	DA 6
lifestyle survey', similar to the old	YOS – Sarah Brown			to have a 'universal'	
Tell Us Survey. The aim being to	Public Health – Lisa Davies		G	lifestyle survey.	
survey young people's attitude					
and behavior towards multiple				Young People's views,	
topics, such as alcohol (including				attitudes and behavior are	
, , ,				gauged via.	
how young people are accessing),				Businestias Casassina Taal	
drugs, smoking, diet, Risky				Prevention Screening Tool.	
Behaviour etc.				YOS Survey.	
Value Dance in to an 25 in				Trading Standards Survey. Internal 6 month reviews	
Young Person up to age 25yrs				with YPs who are clients of	
				Phoenix Futures.	
				PF are visiting schools with	
				Screening Tool. YOS	
				carrying out Scoping	
				exercise to gather YP Views	
Youth Service work in	Youth Service – Noel Neilan	March 2014	G	Phoenix Futures have a	DA 6
collaboration with Further	Phoenix Futures – Clare Makin			target around prevention	
Education, in schools and colleges,	School Health Service – Kate			work and deliver	
to raise awareness of associated	Murdoch			prevention groups within	
issues of drug and alcohol misuse.				schools and colleges.	

Promote support services for young people, linking with school health service making referrals when appropriate.				Delivered inputs into some schools as part of AAW.  Youth Service delivered awareness sessions to school groups. Presentation to year 8 at Lostock collage after Easter.  Literature distributed at Trafford Collage.  Collaborating with School Nurse to plan partnership working with16+ students re AA in the autumn.  Phoenix Futures now log which schools & years have had the prevention sessions in High Schools and Colleges.	
Ensure a minimum of 20 test purchases per annum. Intelligence driven.	John Owen Trading Standards	March 2014	A	2 test purchase made in period. No sale. Staffing levels have made this a challenge, activity to be reviewed. GM wide YP survey planned for Feb.	DA 10 DA 6
Focus on evidence based early intervention and prevention	Andy Howard, CYPS. Kate Waugh – Substance Misuse	March 2014	G	Utilise NICE Guidance	DA 6

activities across the borough, Meeting of key YOS working closely with key Clare Makin - Phoenix Young stakeholders held on stakeholders such as Children and 09/04/14 and 09/05/14. Persons. Young People's Services, Schools, Mapping exercise at each and Youth Offending. service. Early Intervention. http://mentoradepis.org/quality-standardseffective-alcohol-drugeducation/?utm source=eshot &utm medium=email&utm ca mpaign=Newsletter%20June %202014 • The four provider services (PF, SN, YOS and YS) to meet together, on a quarterly basis, to discuss / agree integrated approaches around prevention & early intervention (evidence based) re reducing risky behaviours (rather than solely alcohol). To link up and agree an outline of calendar of events with a focus around proactive rather than reactive approaches. RRB advisory forum to be informed on this. • Crucial crew – PF to be linked into this. • The task and finish has completed its work and will

				not meet any more.	
Talkshop initial assessment to include alcohol use.	Youth Service – Noel Neilan	Jan 2014	G	Talkshop already include alcohol use in their assessment with young people.  Prevention Screening Tool now utilized.	DA 6
A new screening tool for drug, alcohol and associated issues has been introduced and is to be used by services who are engaging with young people in discussions about substances (e.g. schools, youth service, and outreach workers). This will enable a clear assessment of need and highlight the necessary response.	YOS – Sarah Brown Phoenix Young Persons – Clare Makin CYPS – Andy Howard	Jan 2014	G	Standardized Tool for Assessment is now in place.  CM has delivered presentations to GMP and Safer Communities Officers to help facilitate referrals.  Electronic version of the form on the Council website.  Efforts to be made to place item on GMP divisional orders to increase referrals from GMP.	DA 6

Better use of social media re	Karen Cooney	March 2014.	Α	Establish alcohol page on	DA 6
messages of dangerous alcohol	Communications – Cath Carter	Quarterly		Council website.	DA 8
consumption levels, promoting		updates.			
services.					
Raise awareness of risky alcohol	Dave England		G	Awareness raised during	
consumption.	Karen Cooney			key seasonal events, AAW,	
Key events –	Youth Service – Noel Neilan			festive period, valentines	
Alcohol Awareness Week	Health Improvement – Helen	AAW – Nov 13		ect.	
Christmas	Darlington	Christmas –		In addition events have	
Valentines Sexual Health		Dec 13		been held at all six open	
Reduce risky behavior campaign.		Dry Jan – Jan		access Community Youth	
		14		Centres.	
				Christmas and Valentine's	
				risky bahaviours events	
				held at Talkshop	
				·	
				Seasonality planning in	
				place	

# Health

Action	Owner	Date to	RAG	Progress/Comment	Target
		complete			Indicator
Establish RAID pilot to provide a	Ric Taylor, CCG	Nov 2013	G	RAID model has now been	DA 4
multi-agency interventions to tackle	Sandy Bearing CCG			implemented into local	DA 3

persons who are repeat presentations to A&E. Consider implications of RAID service in regards to resources and drop-outs.  Target women re alcohol related	Helen Darlington	April 2014 – Phase 2	G	hospitals.  2 Alcohol Workers appointed one each at UHSM & Trafford General.  RAID assist Alcohol and Mental Health Services  Aim to reduce frequent flyers who present at A+E on 3 or more occasions per year.  An effective alcohol referrals pathway has now been established.  A Mental Health Worker is now in post in the Partnership Office at Stretford Police Station.  Update – Alcohol	DA 4
illness such as chronic liver disease	Liz Clarke	2014.	,	education presentations	DA 3
via promotion of early warning signs		Quarterly		have been made to GPs,	
and how to seek help.		updates.		Practice Nurses and Health	
and now to seek neip.		upuates.			
				Care Workers. Over 100	

				practice clinical staff attended between the 3 sessions. A copy of the presentation is to be placed on the GP extranet.  This demographic was also targeted during AAW.	
Trafford to develop and implement a Tier Four Framework which will ensure greater choice of provision for clients entering both Residential Rehabilitation and Residential Detoxification Programmes.	Kylie Thornton	March 2014. Quarterly updates.	A	Work is in progress the DAT are currently reviewing M/CRs system. A Tier 4 roadshow was held at Rochdale Town Hall on 07/05/14. Across GM all DAATs have agreed a new service spec for residential and detox. Tender process to commence Feb 2015 and be led by Bolton.	DA 1 DA 2
Develop service specification and	Sandy Bering	Dec 13	А	Met with RAID and JR	DA 3
tender process for the provision of Alcohol specific programmes.	Lisa Davies Kylie Thornton			(Phoenix). Further meetings arranged to	
				develop pathway from	
Develop greater links with the RAID	Ric Taylor	Dec 13		hospital.TP developed	
pilot and Community Detox.	Dave England			draft hospital to home	

	Karen Blunt			detox procedure.  New alcohol referral flowchart in place.  Review after next shared care meeting (27.01.15)  Business Case to be submitted on 09/02/15 to secure Council funding for project.	
Ensure stronger links are developed with the primary care setting to increase the number of practices offering the locally commissioned Service for Alcohol. Increasing brief interventions.	NHS England – Jason Swift Kylie Thornton	Jan 14	G	All surgeries that wished to take part are now signed up.	DA 3
Referrals to be made to the Stronger Families Team where irresponsible drinking or the supply of alcohol to minors is suspected of parents or guardians.	Dave England Paula Whittaker	March 2014	G	Stronger Families will accept appropriate referrals	DA 6 DA 10
Crime					
Action	Owner	Date to complete	RAG	Progress/Comment	Target Indicator
Produce a bi monthly tactical analytical document to enable	Discussions to be held with GMP + Council Partnership and	March 2014	А	Part time Public Health Analyst now in post to	DA 8

intelligence led activity by the Police and partners.  Document to include A+E data,  NWAS data re ambulance call outs,  TIIG data and recorded crime.	Performance. Also with GMFRS-RTAs  Darren Wagstaff Analysts Manager.  Dave England			assist.  There is still not the analytical capacity to produce a bi monthly report.	
Reintroduce monthly tactical Licensing Meetings.	Simon Collister	Nov 2013	G	Now held every month.	DA 8
Intel led Gateway checks + targeted patrolling of hot spot areas.	Simon Collister / GMPTE	Nov 2013	G	Joint visit Council/GMFRS/GMP.	DA 8
Op Airlock to be conducted as directed by the Tactical Licensing Meeting. Only problematic premises to be visited.  Multi-agency approach to be utilized as appropriate.	Simon Collister/ Dave England	Nov 2013	G	The Stretford Division GMP have managed to obtain funding to conduct a number of such operations recently.	DA 8
Liaison to be maintained with CCTV Manager to ensure that cameras are correctly sited to maximize public safety in town centres, taxi ranks, Metrolink stations and emerging hot spot locations.	Dave England / Colin Wright	Nov 2013	G	Several CCTV cameras have been re sited of late. Most notably those covering Altricham Interchange. An additional camera has been sited to cover the Warehouse Project.	DA 8 DA 10

Introduce challenge 25 in licensed premises across Trafford.	Graham Levy, Trading Standards	March 2014	G	Challenge 25 is now used in problematic licensed premises or those subject to review.	DA 8 DA 6
Liaise with GMP re notable sporting events and concerts where alcohol sales / drunkenness may be a problem.	Dave England / Simon Collister	On going	G	Major sporting events – DPPO stops drinking on streets – re written Oct legislation changed anti- social behavior. Simon email information to Dave Over 18+ 30 day section 5 since June drunken disorder £40 plus opt to go on course otherwise £80 charge. Joanne in Licensing knows of new legislation	DA 8 DA 10
Liaise with Custody Suite Pendleton re the usage of Conditional Cautions. Look to make referrals for alcohol assessment a stipulation in appropriate cases.	Dave England / Phoenix Futures – Clare Makin & Helen Brewin.	March 2014. Quarterly updates.	A	Phoenix link in with custody suite. YOS – Any YP – names through referral to Phoenix. Jim Liggett and CM are in the process of developing a pathway between GMP and Phoenix Futures Young People's Service	DA 4

Indicator	Description	Definition	Target	Source	
DA1	Number of adult drug users (all types) recorded as being in effective treatment	Number of clients engaged with treatment service in comparison with the substance misuse demographics.	Increase	NDTMS	
DA2	Increase the proportion of ALL drug users who successfully complete treatment and do not represent within 6 months	Increased percentage of users who leave drug treatment free from dependency who do not then represent to treatment again within six months as a percentage of the total number of clients in treatment.	Increase	NDTMS	
DA3	Number of alcohol users recorded as being in effective treatment.	Number of clients engaged with treatment service in comparison with the substance misuse demographics.	Increase	DOME data	
DA4	Rate of hospital admissions for alcohol related harm: rate per 100,000	Persons admitted to hospital due to alcohol – specific conditions (all ages, male/female) directly standardised rate per 1000,000 population.	2013-14 Q4	www.lape.org.uk	
DA5	Reduce the number of drug related hospital admissions	Number of NHS hospital admissions where there was a primary or secondary diagnosis of drug related mental health and behavioural disorders (ICD-10 Codes F11-F16, F18, F19)	2013-14 Q4	www.lape.org.uk	

Indicator	Description	Definition	Target	Source
DA6	Substance specific hospital admissions of young people	Hospital admissions due to substance misuse (age 15-24 years): DSR per 100,000 population	Decrease	www.lape.org.uk
DA8.1	Number of all violent crimes attributable to alcohol	Number of reported violent crimes coded as attributable to alcohol.	Decrease	www.lape.org.uk
DA8.2	Violent crimes attributable to alcohol: Persons, all ages, crude rate per 1000 population	Alcohol – attributable recorded crimes, crude rate per 1,000 population.	Decrease	www.lape.org.uk
DA10	Percentage of public who perceive drunk or rowdy behaviour to be a problem in their area	Public perception of drunken rowdy behaviour at a local neighbourhood level.	Decrease	GMP Quarterly Neighbourhood Survey